VIABLE SYSTEMS MODEL GUIDE

He Pikinga Waiora

- The Viable System Model (VSM) was developed by Stafford Beer and sets out the *necessary* and *sufficient* conditions required for organisational viability. That is, the capacity to successfully adapt to changes in social, economic, technological, cultural and political environments.
- The VSM provides a theoretically and methodological robust way to managing complexity.
- The VSM can be used to design high performing organisations or evaluate weaknesses that impact on organisational sustainability.
- The VSM presents a generic model of organisation and can be applied 'system' including teams, organisations, communities and economies. For example, Foote et al. (2014) used the VSM to help a diverse set of stakeholders design an integrated approach to addressing family violence in New Zealand.
- We recommend its application for complex public health interventions such as those developed using the He Pikinga Waiora framework.
- The VSM posits that a viable organisation requires five subsystems. These are:
 - System 1 Operations ('the doing bits of a system') which deliver the goods and services to achieve the organisation's purpose. Operational units interact with organisation's external operating environment including clients, communities and other organisations.
 - System 2 Coordination which ensures that the various operational units work together in a way that avoids 'sub-optimisation' (e.g., standardisation, scheduling of resources).
 - System 3 Management which ensures that the various operational units are appropriately tasked, resourced, and held accountable for their performance. System 3 manages for 'collective impact' (cf: System 2). The management subsystem is responsible for ensuring that any organisational policies are communicated.
 - **System 4 Intelligence** which tracks developments in the external operating environment, and identifies opportunities and threats.
 - System 5 Policy which sets purpose and ethos of the organisation, and ensures that the 'inside and now' orientation of the System 3 - Management subsystem is balanced with the 'outside and future' orientation of the System 4 - Intelligence subsystem.

He Pikinga Waiora

- These subsystems are organisational *functions* are not **necessarily** the responsibility of any one individual or group.
- The VSM also highlights the important role that information and control channels play in ensuring that the five subsystems are in *balance*. Key homeostats include:
 - System 1 and 3 relationship where operational goals, resourcing and accountability arrangements are determined;
 - System 1, 2 and 3 relationship that ensures the operational units have necessary autonomy to respond to any challenges;
 - System 3 and 4 relationship where decisions about *how* the organisation will adapt to changes in its external operating environment are made; and
 - System 3, 4 and 5 relationship which resolves conflict between short vs. long term and internal vs. external perspectives.
- Figure 1 sets out a viable system representation of a family violence prevention system.
- Organisational pathologies ('problems') occur when subsystems are missing, ineffective or not in balance. For example, a weakly developed (or non-existent) System 5 - Policy subsystem can lead to lack of agreement on organisational purpose leading to lack of clarity about what activities will make a difference.
- The VSM provides a template that can be applied at different levels defined by geography, target population etc (e.g., local, regional, national). This recursiveness considerably reduces the complexity associated with multi-level comprehensive public health interventions. In this way, a viable system at the national level can be decomposed into a number of viable systems at the regional level (e.g., regional services), which in turn can consist of a number of viable systems at the local level (e.g., specific services).



Figure 1: VSM (Adapted from Foote et al., 2014)



- 1. Identify a 'system in focus' e.g., public health intervention, a cross-sector collaboration, a health service.
- 2. Develop an appreciation of the 'system in focus'
 - a. Undertake a stakeholder analysis (see stakeholder analysis guide)
 - b. Identify key issues, problems and opportunities
- 3. Define the purpose of the 'system in focus'
 - a. Utilise PQR or CATWOE method (see soft systems methodology guide).
- 4. Collect views from key stakeholders about the presence and effectiveness of System 1-5 and homeostats. This template utilises Hildbran and Bodhanya's $(2015)^1$ diagnostic questions:
 - a. What are the main operations of the system?
 - b. How do the operational units relate and work together?
 - c. How are the operational units coordinated? What mechanisms ensure operations run smoothly?
 - d. What are the important committees, procedures and structures that facilitate the good operation of the system?
 - e. Who is managing the system as a whole and through what mechanisms?
 - f. How are resources allocated, and accountability negotiated?
 - g. Who is looking at future trends, opportunities and threats, and investigates their impact on the system in the long term? How are plans made to deal with them?
 - h. Why does your system exist in the way it does, and what binds this system together?
- 5. Based on (4) identify organisational strengths and weaknesses including any pathologies.
- 6. Develop improvements to enhance the viability of the 'system in focus'.

Source: Hildbrand, S., & Bodhanya, S. (2015). Guidance on applying the viable system model. *Kybernetes*, *44*(2), 186-201.

¹ Hildbrand, S., & Bodhanya, S. (2015). Guidance on applying the viable system model. *Kybernetes*, 44(2), 186-201.